1. DISEASE REPORTING

A. Purpose of Reporting and Surveillance

1. To assist in the diagnosis and treatment of cases.
2. To identify potentially exposed close contacts, health care workers, and laboratory personnel and to provide counseling.
3. To identify sources of transmission (e.g., wild rodents or other animals) and to prevent further transmission from such sources.
4. To raise the index of suspicion of a possible bioterrorism event if no natural exposure source is identified.

B. Legal Reporting Requirements

1. Health care providers: **Immediately notifiable to local health jurisdiction.**
2. Health care facilities: **Immediately notifiable to local health jurisdiction.**
3. Laboratories: *Yersinia pestis* immediately notifiable to local health jurisdiction; specimen submission required — culture or other appropriate clinical material (2 business days).
5. Local health jurisdictions: **Suspected and confirmed cases are immediately notifiable** to the Washington State Department of Health (DOH) Office of Communicable Disease Epidemiology (CDE) (206-418-5500 or 1-877-539-4344).

C. Local Health Jurisdiction Investigation Responsibilities

1. **If bioterrorism is suspected, immediately report the case to DOH:** 1-877-539-4344.
2. Facilitate the transport of specimens to Washington State Public Health Laboratories for confirmatory testing.
3. Educate potentially exposed persons about signs and symptoms of disease; recommend antibiotic prophylaxis as needed.

2. THE DISEASE AND ITS EPIDEMIOLOGY

A. Etiologic Agent

*Yersinia pestis* is a non-spore-forming, Gram-negative, non-motile coco-bacillus. It exhibits bipolar staining, giving it a characteristic “safety pin” appearance. *Y. pestis* is
viable for weeks under moist conditions. However, sunlight and heat readily kill the organism. When released into air, the bacteria may survive for up to one hour, depending on conditions.

B. Description of Illness

The clinical presentation depends on the route of transmission. *Yersinia pestis* infection in humans occurs in one of three primary clinical forms that are discussed below. About 14% (1 in 7) of all plague cases in the United States are fatal.

1. **Bubonic Plague**

   The bubonic form accounts for over 80% of plague cases in the United States. Patients typically experience a sudden onset of fever, shaking chills, malaise, and pain in the lymph nodes closest to the flea bite. Symptoms progress rapidly, with development of lymphadenitis, which becomes very painful. These swollen lymph nodes are known as buboes, which are typically found in the inguinal (groin) region, but also the axillary (armpit) or cervical (neck) region. Untreated bubonic plague can progress to cause septicemia or secondary pneumonic plague. Rarely, it progresses to meningitis.

2. **Septicemic Plague**

   The primary septicemic form occurs in about 10% of plague cases in the United States. Buboes are not seen in primary septicemic plague, making diagnosis more difficult. Septicemic plague can occur secondary to bubonic plague. Fever, prostration, and myalgia (muscle aches) are common symptoms. Patients may progress to develop endotoxic-shock, disseminated intravascular coagulation (DIC), multiple organ failure, acute respiratory distress syndrome (ARDS), mental confusion, gangrenous extremities (black plague), and death.

3. **Pneumonic Plague**

   The pneumonic form of plague usually develops in patients with bubonic or septicemic plague (i.e., secondary pneumonic plague). Approximately 12% of plague patients in the United States developed pneumonic plague. Primary pneumonic plague results from the inhalation of infectious droplets in the air and is quite rare, accounting for only 2% of plague cases in the United States. The death rate for pneumonic plague patients in the United States is approximately 50%. The patient initially exhibits an acute onset of fever, chills, headache, malaise, and myalgias, followed within 24 hours by cough with the production of bloody sputum. The pneumonia progresses rapidly, resulting in dyspnea, stridor, and cyanosis, terminating in respiratory failure, circulatory collapse, and death.

C. Plague in Washington State

Plague infections of animals regularly occur in Washington State, mainly in eastern counties but also in western Washington. Serologic sampling of 6,781 wild carnivores collected between 1975 and 2008 statewide showed 3.3% reactivity (source: DOH Zoonotic Disease program and summary data available at: [http://www.doh.wa.gov/Portals/1/Documents/Pubs/333-161.pdf](http://www.doh.wa.gov/Portals/1/Documents/Pubs/333-161.pdf)) indicating that they are feeding on infected wild rodents. However, human plague infections are extremely rare: the last reported human case was in Yakima County in 1984 in an animal trapper who was exposed while skinning a bobcat.
D. Vectors and Reservoirs

Wild rodents (especially squirrels, prairie dogs, other burrowing rodents) are the reservoir of *Y. pestis*. The sagebrush vole is considered the major reservoir in eastern Washington; ground squirrels are competent reservoirs found in the south central Cascades. Fleas that are feeding transmit the organism, maintaining the disease in wild rodent populations. Infection can spill from rodent into other wildlife, domestic animals, and humans.

E. Modes of Transmission

1. **Flea Bites**

   The most common means of transmission to humans is through bites from fleas infected with *Y. pestis*. Fleas become infected by feeding on plague-infected rodents and can remain infective for months.

2. **Infected Animals**

   Handling tissues of infected rodents or other animals is also a source of human infection. Naturally infected cats (due to eating infected rodents or bites by their fleas) and in one case a dog ([http://cid.oxfordjournals.org/content/52/2/185.full.pdf+html](http://cid.oxfordjournals.org/content/52/2/185.full.pdf+html)) have been sources of human infection in some instances. Transmission from an infected cat to a human has resulted from direct contact, bites and scratches, from bites by plague-infected fleas carried by cats, and through respiratory droplets from cats with pneumonic plague.

3. **Infected Humans**

   Person-to-person transmission occurs from patients with pneumonic plague through respiratory droplet spread. Individuals with bubonic plague are infectious when buboes or other cutaneous lesions are draining.

4. **Intentional Dissemination**

   Intentional dissemination of plague would most likely occur as an aerosol release of the organism, resulting in pneumonic plague. Because of this route of exposure, exposed persons would likely develop primary pneumonic plague and would then be a potential source of person-to-person transmission.

F. Incubation Period

   Generally, the incubation period for plague is 1–7 days with bubonic plague occurring 2–7 days and pneumonic plague occurring 1–6 days after an exposure.

G. Period of Communicability

   Patients with pneumonic plague are communicable at the onset of symptoms. The infection generates an intense cough reflex, which readily disperses respiratory droplets capable of exposing close contacts. Patients with pneumonic plague are infectious until completion of at least 48 hours of appropriate antibiotic therapy.

   Exudates from buboes contain viable *Y. pestis* organisms and patients with draining buboes are communicable until lesions are surgically excised or heal.

H. Treatment

   Treatment includes prompt therapy with appropriate antibiotics and supportive care.
3. CASE DEFINITIONS

A. Clinical Description

Plague is transmitted to humans by fleas or by direct exposure to infected tissues or respiratory droplets; the disease is characterized by fever, chills, headache, malaise, prostration, and leukocytosis that manifests in one or more of the following principal clinical forms:

- Regional lymphadenitis (bubonic plague)
- Septicemia without an evident bubo (septicemic plague)
- Plague pneumonia, resulting from hematogenous spread in bubonic or septicemic cases (secondary pneumonic plague) or inhalation of infectious droplets (primary pneumonic plague)
- Pharyngitis and cervical lymphadenitis resulting from exposure to larger infectious droplets or ingestion of infected tissues (pharyngeal plague)

B. Laboratory Criteria for Diagnosis

1. Presumptive:
   - Elevated serum antibody titer(s) to *Yersinia pestis* fraction 1 (F1) antigen (without documented fourfold or greater change) in a patient with no history of plague vaccination or
   - Detection of F1 antigen in a clinical specimen by immunofluorescent assay

2. Confirmatory:
   - Isolation of *Y. pestis* from a clinical specimen or
   - Fourfold or greater change in serum antibody titer to *Y. pestis* F1 antigen

C. Case Definition (1996)

*Suspected*: a clinically compatible case without presumptive or confirmatory laboratory results

*Probable*: a clinically compatible case with presumptive laboratory results

*Confirmed*: a clinically compatible case with confirmatory laboratory results

4. DIAGNOSIS AND LABORATORY SERVICES

A. Laboratory Diagnosis

*Yersinia pestis* can be isolated from a variety of bodily fluids and tissues including bubo aspirates, blood, and tracheal/bronchial washings for bubonic, septicemic, and pneumonic forms, respectively. Specimens intended for culture should be taken before initiation of antibiotic treatment. Microbiology laboratory personnel should be alerted when *Y. pestis* is suspected, as laboratory acquired cases of plague have been reported. **Confirmatory laboratory testing must be performed by a reference laboratory such as the Washington State Public Health Laboratories.**
If the organism is not detected in clinical specimens, serologic testing can be used to diagnose plague.

B. Tests Available at the Washington State Department of Health Public Health Laboratories (PHL)

PHL provide identification of *Y. pestis* from pure isolates as well as culturing of clinical specimens. Serologic tests are not performed at PHL but will be forwarded to the CDC for testing. PHL also perform rapid diagnostic testing in suspected bioterrorism situations. Contact Office of Communicable Disease Epidemiology (CDE) for approval prior to collection and shipment of specimens.

Note that PHL require all clinical specimens have two patient identifiers, a name and a second identifier (e.g., date of birth) both on the specimen label and on the submission form. Due to laboratory accreditation standards, specimens will be rejected for testing if not properly identified. Also include specimen source and collection date.

C. Specimen Collection (and Shipping)

Consult CDE prior to specimen preparation and shipment (206-418-5500).


**Serology:** One serum specimen should be taken as early in the illness as possible and a second sample 1 to 4 months after antibiotic therapy has ceased. Specimens should be refrigerated and transported cold. Avoid repeated freeze-thaw cycles. Specimens should be submitted by the clinical laboratory with a completed PHL serology examinations form ([http://www.doh.wa.gov/Portals/1/Documents/5230/302-017-SerVirHIV.pdf](http://www.doh.wa.gov/Portals/1/Documents/5230/302-017-SerVirHIV.pdf)).

5. ROUTINE CASE INVESTIGATION

Interview the case or others who may be able to provide pertinent information.

A. Evaluate the Diagnosis

Review the clinical presentation and laboratory results. **Confirmatory laboratory testing should be performed by a reference laboratory such as Washington State Public Health Laboratories (PHL).** Facilitate submission of laboratory specimens to PHL for confirmation. Proceed with investigation after preliminary or confirmatory laboratory results are available for sporadic cases. During an outbreak event or a potential bioterrorism situation, start investigation before laboratory results are available if needed.

B. Identify Potential Sources of Infection

Review clinical presentation and history to determine appropriate potential exposures (i.e., bubonic presentation would indicate most likely flea bite or animal carcass exposure; pneumonic presentation would indicate inhalation exposure). Investigate possible exposures during the period 1 to 7 days before onset, including a history of:

1. Travel to plague endemic areas (e.g., New Mexico, Arizona, Colorado, California, or parts of Washington or Oregon known to have plague activity);
2. Bites by fleas;
3. Contact with wild or commensal rodents;
4. Direct contact with a “sick” cat (holding, petting, being bitten or scratched);
5. Contact with individuals with confirmed, probable or suspected pneumonic plague;
6. Work in microbiology laboratory.

C. Identify Close Contacts or Others Potentially Exposed to the Patient
1. Identify persons having household, hospital or other close contact with persons with pneumonic plague and educate them of symptoms of illness to facilitate diagnosis.
2. Identify laboratory workers and health care providers exposed to specimens or laboratory isolates and educate them of symptoms of illness to facilitate diagnosis.

Persons having household, hospital or other close contact with pneumonic plague cases should receive post-exposure antibiotic prophylaxis and be monitored for fever and cough for 7 days. For additional information regarding prophylaxis, see: http://www.cdc.gov/plague/healthcare/clinicians.html.

Guidelines for post-exposure prophylaxis after a bioterrorism attack are outlined in Inglesby TV, Dennis DT, Henderson DA, et al. Plague as a biological weapon: Medical and public health management. JAMA. 2000;283;2281–90.

D. Identify Potentially Exposed Persons
1. Identify and contact persons who participated with the case in any of the activities listed above. If any contacts are ill, inform them (or their physician) of possible exposure, in order to facilitate proper diagnosis and therapy.

E. Environmental Evaluation
1. If the source of infection appears to be wild rodents, the public should be informed of the risk of and how to avoid contact with potentially plague infected rodent populations.
2. If the source appears to be contact with plague-infected commensal rodents (i.e., rodent living with or in close association to humans, including urban rats and pet rodents) or domestic cats, it can be assumed that this is due to spill over from a wild rodent population, and further investigation of the animal source is warranted.

F. Infection Control Recommendations/Case Management
1. Pneumonic plague: Droplet precautions are indicated for all patients until at least 48 hours after appropriate therapy has been initiated.
2. Bubonic plague: Hospitalized patients should be cared for using standard precautions.

6. MANAGING SPECIAL SITUATIONS

A. Bioterrorist Event

_Yersinia pestis_ has been classified as a "category A" agent (of greatest concern) for bioterrorism because it can be easily disseminated by aerosol, can be transmitted from person to person (pneumonic plague) and has the capacity to cause severe illness and death. An intentional release (bioterrorist event) should be suspected if unusual clusters
of pneumonia are seen in otherwise healthy individuals or in people in buildings with common ventilation systems. **Call Communicable Disease Epidemiology immediately if plague is suspected (1-877-539-4344 or 206-418-5500).**

In the setting of a biological attack, antibiotic prophylaxis may be recommended for those with a suspected or known exposure to *Y. pestis*, as determined by public health officials.

For more information, please see Recommendations of the Working Group on Civilian Biodefense, JAMA. 2000;283;2281-2290

**8. ROUTINE PREVENTION**

A. Immunization Recommendations

There is currently no vaccine available against plague in the United States.

B. Routine Prevention

1. **Avoid contact with sick or dead wild animals.** If you hunt, wear gloves when handling dead animals. When skinning wild game keep gloves away from eyes and other mucous membranes. Thoroughly wash hands after handling wild game carcasses. Wild game meat should be cooked “well done” (to at least 74°C/165°F).

2. **Rodent-proof your home.** Eliminate sources of food and nesting places for rodents around homes, work places, and recreation areas; remove brush, rock piles, junk, cluttered firewood, and potential-food supplies, such as pet and wild animal food.

3. **Prevent your pets from contracting fleas.** Use flea-control products and don't allow pets to wander unsupervised. Ask your veterinarian for recommended flea-control brands and guidelines.

4. **Take precautions when outdoors.** Closely supervise your children and pets when spending time outside in areas with large rodent populations. Use insect repellent on your skin and clothing.

5. **If you have symptoms of suspected plague, consult a health care provider as soon as possible.**

**ACKNOWLEDGEMENTS**

This document is a revision of the Washington State Guidelines for Notifiable Condition Reporting and Surveillance published in 2002 which were originally based on the Control of Communicable Diseases Manual (CCDM), 17th Edition; James Chin, Ed. APHA 2000. We would like to acknowledge the Oregon Department of Human Services for developing the format and select content of this document.

**UPDATES**

January 2011: The Legal Reporting Requirements section has been revised to reflect the 2011 Notifiable Conditions Rule revision.

September 2013: reviewed, updated links