STATE OF WASHINGTON
DEPARTMENT OF HEALTH
SECRETARY OF HEALTH

In the Matter of

## VEST SEATTLE LLC (dba SMOKEY POINT BEHAVIORAL HOSPITAL)

License No. BHA.FS. 60874194
Respondent

## No. M2021-727

NOTICE OF INTENT TO SUSPEND

Pursuant to RCW 43.70.115, the Executive Director of the Behavioral Health Agencies Program (Program), on designation by the Secretary of Health (Secretary), having authority to regulate Behavioral Health Agencies under chapters 71.05, 71.24 and 71.34 RCW, and chapter 246-341 WAC, hereby provides Notice of Intent to Suspend License Ṅo. BHA.FS. 60874194 and all certifications associated with License No. BHA.FS. 60874194 (Notice). This Notice will take effect and become a Final Order, without further notice, twenty-eight (28) days after receipt absent a timely request for an adjudicative proceeding. This Notice is based on the following findings of fact and conclusions of law.

## 1. FINDINGS OF FACT

1.1 On June 12, 2017, the State of Washington issued Vest Seattle LLC dba Smokey Point Behavioral Hospital (SPBH) license no. BHA.FS. 60874194 to operate as a behavioral health agency ( BHA ). SPBH's BHA license is currently active.
1.2 On or about November 21, 2019, a Program surveyor completed a state licensing investigation at SPBH. On January 9, 2020, the Program issued a Statement of Deficiencies to SPBH detailing the surveyor's observations.
1.3 The observed deficiencies included SPBH's failure to:
A. Release a voluntary patient immediately upon their request in violation of RCW 71.05.050(1).
B. Implement a policy management structure that established procedures to assure the protection of individual rights as described in chapter 71.05 RCW for any person voluntarily admitted for inpatient treatment to be released immediately upon his or her

request and to be advised of the right to immediate discharge in, violation of WAC 246-341-1126(4)(c). 1
C. Document that the individual service plan was mutually agreed upon by a patient when it was developed and failed to make a copy available to a patient in violation of WAC 246-341-0620(1)(d).
D. Work with a patient to address the funding of the patient's treatment costs in violation of WAC 246-341-0420(9).
1.4 On January 27, 2020, the Program received SPBH's plan of correction to address the deficiencies described in paragraph 1.3. On February 14, 2020, the Program responded to SPBH that its plan of correction for the deficiencies described in paragraphs 1.3.A and 1.3.B was inadequate. The response was supplemented by a letter from the Program providing, among other things, technical assistance to SPBH on the Program's interpretation of the requirements in RCW 71.05.050 and why SPBH's practices, policies and procedures were considered deficient.
1.5 On February 24 and April 6, 2020, the Program received SPBH's revised plan of correction and requested documentation to address the deficiencies described in paragraphs 1.3.A and 1.3.B. On June 1, 2020, the Program responded to SPBH that the revised plan of correction for the deficiencies described in paragraphs 1.3.A and 1.3.B remained inadequate. This response was supplemented by a letter from the Program providing additional technical assistance to SPBH on the Program's interpretation of RCW 71.05.050 and why the Program still considers SPBH's revised practices, policies and procedures deficient.
1.6 On June 9, 2020, the Program received SPBH's second revised plan of correction to address the deficiencies described in paragraphs 1.3.A and 1.3.B that included a revised "Request for Early Discharge (AMA)" policy. On October 26, 2020; the Program sent SPBH a letter explaining that it was prepared to accept SPBH's overall plan of correction, but it remained concerned about SPBH's ability to comply with RCW 71.05.050 and "considering the scope and severity of the concerns raised during

1 The Program adopted, amended, and repealed a significant number of rules in chapter 246-341 WAC that became effective July 1, 2021. WSR 21-12-042: All references to chapter 246-341 WAC in this Notice refer to the administrative rules that were in effect at the time the Program's surveyor made their observations, which were all prior to July 1, 2021.
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[the] investigation, the [Program would] conduct an unannounced follow-up compliance visit to verify all deficiencies have been corrected."
1.7 On April 7, 2021, the Program completed the follow-up compliance visit at SPBH. As part of the follow-up compliance visit, the Program's surveyors reviewed clinical records of six (6) patients who had received services from SPBH and observed the following:

## Patient \#1

A. SPBH failed to ensure Patient \#1's individual service plan was mutually agreed upon when it was developed and failed to make a copy available to Patient \#1. The individual service plan contained in Patient \#1's clinical record was not signed by Patient \#1. Additionally, there was no other documentation In Patient \#1's clinical record that their individual service plan was mutually agreed upon and that a copy was made available to them.

## Patient \#2

B. 'Patient \#2 was not diṣcharged immediately upon their parent's request but referred for evaluation by a DCR for possible involuntary detainment despite Patient \#2 being an adolescent with no family safety concerns whose parents requested Patient \#2 be discharged. Patient \#2 was an adolescent admitted to SPBH on January 7, 2021. On January 14, 2021 at approximately 2:40 p.m., Patient \#2's parents requested discharge of Patient \#2 so they could be taken to a different facility for treatment. Patient \#2 was not immediately discharged from SPBH but instead was detained at SPBH until they were evaluated by a designated crisis responder (DCR). The DCR determined Patient \#2 did not meet criteria to be detained under chapter 71.34 RCW and Patient \#2 was discharged on January. 14, 2021, at approximately 7:05 p.m. During an interview with the Program's surveyor, the DCR who evaluated Patient \#2 described SPBH's decision to detain Patient \#2 for DCR evaluation as "particularly egregious", that Patient \#2 "did not in any way meet criteria to be involuntarily detained", and SPBH "tried to
pût up every roadblock they could" to prevent Patient \#2 from discharging.
C. SPBH did not follow its own policy when discharging Patient \#2 at the request of their parents. SPBH's policy requires that staff complete a Columbia-Suicide Severity Rating Scale (C-SSRS) form at the time discharge is requested so the psychiatric provider can consider, among other things, the results of the C-SSRS form when deciding whether to discharge the patient or make a referral to the DCR for evaluation. Patient \#2's parents requested discharge of Patient \#2 on January 14, 2021, at approximately 2:40 p.m. SPBH staff did not complete a C-SSRS form for Patient \#2 until 5:03 p.m. The DCR was called to evaluate Patient \#2 for possible involuntary detainment at 2:50 p.m. based on a referral from the psychiatric provider.

## Patient \#3

D. Patient \#3 was referred for evaluation by a DCR for possible involuntary detainment when they did not present, as a result of a behavioral health disorder, an imminent likelihood of serious harm or as gravely disabled. Patient \#3 was admitted to SPBH on February 2, 2021. On February 4, 2021, at approximately 9:13 a.m., Patient \#3 requested discharge from SPBH because they felt SPBH was not providing the intensive therapy they needed and Patient \#3 understood the importance of proper medication management. The DCR was called to evaluate Patient \#3 for possible involuntary detainment at 9:35 a.m. based on a referral from the psychiatric provider. SPBH made a referral to the DCR for evaluation despite the fact that, among other things, Patient \#3's pre-discharge assessment indicated Patient \#3 did not present an immediate risk to self, was not expressing thoughts of harming others, and was not displaying aggressive behavior. Patient \#3 then withdrew their request to discharge at 10:05 a.m.
E. On February 5, 2021 at approximately 8:30 a.m., Patient \#3 requested discharge from SPBH . Patient \#3 was discharged from SPBH on February 5, 2021 at approximately 11:25 a.m. and almost three hours after the original request for discharge was made.
F. Patient \#3 explained to the Program's surveyor that they withdrew their original request to be discharged on February 4, 202.1 because their request was followed by "a number of horrific things that would happen to me if I went through with my request" including that their request to discharge would be denied, that law enforcement could become involved if they requested discharge, that Patient \#3 could be detained for a minimum of two months at SPBH or Patient \#3 would be taken to an emergency room psychiatric ward and legally detained.
G. SPBH did not follow its own policy when discharging Patient \#3. SPBH's policy requires that staff complete a C-SSRS form at the time discharge is requested so the psychiatric provider can consider, among other things; the results of the C-SSRS form when. deciding whether to discharge the patient or make a referral to the DCR for evaluation.
i. Patient \#3 requested discharge on February 4, 2021 at approximately 9:13 a.m. SPBH staff did not complete a C-SSRS form for Patient \#3 after this request to discharge was made. The psychiatric provider notified Patient \#3 of their determination to refer Patient \#3 for evaluation by a. DCR at 9:30am.
ii. Patient \#3 requested discharge on February 5, 2021 at approximately 8:30 a.m. SPBH staff did not complete a C-SSRS form for Patient \#3 until 10:43 a.m. The psychiatric provider notified Patient \#3 of their determination to discharge Patient \#3 at 8:50 a.m.
H. SPBH failed to ensure Patient \#3's individual service plan was . mutually agreed upon when it was developed and failed to make a
copy available to Patient \#3. The individual service plan contained in Patient \#3's clinical record was not signed by anyone, Additionally, there was no other documentation in Patient \#3's clinical record that their individual service plan was mutually agreed upon and that a copy was made available to them.

## Patient \#4

I. Patient \#4 was referred for evaluation by a DCR for possible involuntary detainment when they did not present, as a result of a behavioral health disorder, an imminent likelihood of serious harm or as gravely disabled Patient \#4 was admitted to SPBH on February 8, 2021. On February 20, 2021 at approximately 10:35 a.m., Patient \#4 requested discharge from SPBH stating they felt great since getting quality sleep and felt they could manage their medications at home. Patient \#4 was not immediately discharged from SPBH but instead was detained at SPBH until they were evaluated by a DCR. The DCR determined Patient \#4 did not meet criteria to be detained under chapter 71.05 RCW and Patient \#4 was discharged on February 10, 2021 at approximately 4:00 p.m. Patient \#4 was referred for DCR evaluation despite the fact that, among other things, Patient \#4's pre-discharge assessment indicated Patient \#4 did not present an immedjate risk to self, was not expressing thoughts of harming others, and was not displaying aggressive behavior. During an interview with the Program's surveyor, a SPBH staff member reviewed Patient \#4's request for discharge and acknowledged that it appeared Patient \#4 should have been released with no DCR contacted.
J. SPBH did not follow its own policy when discharging Patient \#4. SPBH's policy requires that staff complete a C-SSRS form at the time discharge is requested so the psychiatric provider can consider, among other things, the results of the C-SSRS form when deciding whether to discharge the patient or make a referral to the DCR for evaluation. Patient \#4 requested discharge on

February 10, 2021 at approximately 10:35 a.m. SPBH staff did not complete a C-SSRS form for Patient \#4 until 2:55 p.m. The DCR: was called to evaluate Patient \#4 for possible involuntary detainment at 12:10 p.m. based on a referral from the psychiatric provider.
K. SPBH failed to ensure Patient \#4's individual service plan was mutually agreed upon when it was developed and failed to make a copy available to Patient \#4. The individual service plan contained in Patient \#4's clinical record was not signed by Patient \#4. Additionally, there was no other documentation In Patient \#4's clinical record that their individual service plan was mutually agreed upon and that a copy was made available to them.

## Patient \#6

L. SPBH failed to ensure Patient \#6's individual service plan was mutually agreed upon when it was developed and failed to make a copy available to Patient \#6. The individual service plan contained in Patient \#6's clinical record was not signed by anyone. Additionally, there was no other documentation in Patient \#0's clinical record that their individual service plan was mutually agreed upon and that a copy was made available to them.
1.8 The Program surveyor's observations related to Patient \#1, Patient \#2, Patient \#3, Patient \#4, and Patient \#6 as outlined in paragraph 1.7 violated RCW 71.05.050(1) and (2), RCW 71.05.153(1), RCW 71.34.650(7), RCW 71.34.600(1), WAC 246-341-0600(1), WAC 246-341-1126(4)(c), and WAC 246-341-0620(1)(d). The observations related to RCW 71.05.050(1), WAC 246-341-1126(4)(c); and WAC 246-341-0620(1)(d) represent repeat deficiencies from the state licensing investigation completed on October 1, 2019.

## 2. CONCLUSIONS OF LAW

Based on the foregoing Findings of Fact, the Secretary makes the following Conclusions of Law:
2.1 The Secretary, acting through his designee, has jurisdiction over the . licens'ee, Vest Seattle LLC dba Smokey Point Behavioral!Hospital (SPBH) license NOTICE OF INTENT TO SUSPEND ${ }^{\prime}$ NO. M2021-727
no. BHA.FS. 60874194 , and over the subject matter of this proceeding under. chapters 71.05 RCW, 71.24 RCW, 71.34 RCW and 246-341 WAC.
2.2 The findings of fact constitute violations of RCW 71.05.050(1) and (2), RCW 71.05.153(1), RCW 71.34.650(7), RCW 71.34.600(1), WAC 246-341-0600(1), WAC 246-341-1126(4)(c), and WAC 246-341-0620(1)(d).
2.3 The above violations demonstrate that SPBH has failed to comply with chapters 71.05 RCW, 71.24 RCW, 71.34 RCW, and 246-341 WAC.
2.4 SPBH's failure to comply with chapters 71.05 RCW, 71.24 RCW, 71.34 RCW, and 246-341 WAC provides grounds for the Secretary to deny, suspend, revoke, or place on probation SPBH's license or specific program certifications under RCW 43.70.115, chapter 71.24 RCW, WAC 246-341-0335, and WAC 246-341-0605.
2.5 SPBH's failure to comply with chapters $71.05 \mathrm{RCW}, 71.24 \mathrm{RCW}, 71.34$ RCW, and 246-341 WAC provides grounds for the Secretary to assess a fee under RCW: 43.70.250, WAC 246-341-0335(5), WAC 246-341-0365(5) and (7), and WAC 246-341-0605(5).
2.6 SPBH has the right to contest a Secretary decision to deny, suspend, revoke, or place on probation its license by requesting an adjudicative proceeding within twenty-eight (28) days of receipt of the department's decision. RCW 43.70.115.
2.7 The Secretary may indicate when and under what circumstances an order may become an effective Final Order. RCW 43.70.115(2) and RCW 34.05.461.

## 3. NOTICE OF SUSPENSION

Based on the above Findings of Fact and Conclusions of Law, the Secretary, through his designee, enters the following:
3.1 SPBH's License No. BHA.FS. 60873329 and associated certifications are SUSPENDED. The SUSPENSION shall commence when this Notice becomes a Final Order.
3.2 This Notice will become a FINAL ORDER without further notice twenty-eight (28) days from the date of receipt absent a timely request for an adjudicative proceeding.

## 4. REQUEST FOR AN ADJUDICATIVE PROCEEDING

If you wish to contest the Secretary's decision in this matter, you or your representative must, file a written request with the department's Adjudicative Clerk's Office (ACO) in a manner that shows proof of the service on the ACO within. NOTICE OF INTENT TO SUSPEND NO. M2021-727

TWENTY-EIGHT (28) days of receipt of this decision. Please use the enclosed form labeled "Application for Adjudicative Proceeding."

The mailing address is:
Department of Health
Adjudicative Service Unit
P.O. Box 47879

Olympia, WA 98504-7879

The physical address is:
Department of Health Adjudicative Service Unit
310 Israel Road SE
Tumwater, WA 98501

A copy of the Secretary's decision must be attached to the Application for an Adjudicative Proceeding. FILING SHALL NOT BE DEEMED COMPLETE UNTIL THE ADO ACTUALLY RECEIVES THE APPLICATION.

You or your representative's FAILURE to submit an Application for an Adjudicative Proceeding within TWENTY-EIGHT (28) days of receipt of this decision will constitute a waiver of the right to a hearing; the department may decide this matter without you or your representative's participation and without further notice.

DATED: February 18 , 2022
STATE OF WASHINGTON DEPARTMENT OF HEALTH BEHAVIORAL HEALTH AGENCY PROGRAM


## Behavioral Health Agency Investigation Report

 Department of Health P.O. Box 47874, Olympia, WA 98504-7874TEL: $360-236-4732$










| Polifiess and procedures. Each agency licensed by the department to provide any behavioral health service must develop, implement, and maintain administrative policies and procedures to meet the minimum requirements of this chapter. The policies and procedures must demonstrate the following, as applicable: (9) Funding options for treatment costs. A description of how the agency works with individuals to address the funding of an individual's treatment costs, including a mechanism to address changes in the individual's ability to pay. | and interviews, the facility failed to work with an individual to address the funding of the individual's treatment costs for 1 of 1 patients reviewed (Patient \#1). <br> Failure to work with an individual to address the funding of the individual's treatment costs can create a financial burden on a patient, which can cause stress and harm to the patient. <br> Findings included: <br> 1. Review of Patient \#1's clinical record, document titled, "Patient Rights and Responsibilities", signed by Patient \#1 on 04/05/19 at 4:10 PM, states, "The patient has the right to examine and receive an explanation of his/her bill regardless of the source of payment". <br> 2. Record review of the facility's policy title, "Financial Needs", dated 05/2017, showed that all patients are to have their insurance verified before an admission if possible, and that if there is no insurance the Intake Counselor or the Financial Counselor are to inform the patient of their obligations. It states that the Intake Counselors shall verify benefits and certify the admission if the Financial Counselor is not available, and that they will inform the patient of their benefits. <br> 3. During an interview on 12/04/19 at 12:00. PM, Patient \#1 stated, "When I arrived, I asked about insurance. I had forgotten my insurance card at home. The staff member told me no worries, they could look it up... On Tuesday ... that's when they showed me the bill, which was the estimated cost and approximately $\$ 1200$. It was for 5 days, and I asked how it could be for 5 days because I did not get to the unit until after 6:00 PM on Friday and I was leaving mid-day on Tuesday, and 1 had continually expressed that I wanted to leave 3 days ago. I was visibly upset. I think to move it along, they changed it to 4 days, which made the bill approximately |
| :---: | :---: |


| $\$ 847$. I just wanted to leave, so I gave them my credit card. I |  |
| :--- | :--- |
| felt that if I didn't pay, no one was going to escort me out of |  |
| the facility, and I didn't know how to get out on my own. |  |
| They did not offer to bill me later. They told me I had to sign |  |
| the bill before I could leave. I felt the social pressure to pay |  |
| the bill right there or it would be viewed like I was skipping |  |
| out without paying, like I was stealing. The bill was not |  |
| itemized." |  |
|  |  |
| 4. During an interview on 12/04/19 at 8:30 AM, Patient \#1's |  |
| outside therapist stated, "Smokey Point intake staff did not |  |
| talk with the client about the cost of treatment, even though |  |
| their website states that the intake assessment includes 'An |  |
| explanation of insurance benefits and the cost of treatment |  |
| by a financial counselor'. Their website also states that, 'we |  |
| will verify your insurance benefits, and we will review them |  |
| with you at the time of your assessment.' ...The client paid |  |
| approximately $\$ 840$ at discharge, and was later sent a bill for |  |
| $\$ 1000$ which she is disputing". |  |

